- 1				
1	BILL LOCKYER, Attorney General			
2	of the State of California JEANNE C. WERNER, State Bar No. 93170 Deputy Attorney General California Department of Justice			
3				
4	1515 Clay Street, 20 th Floor P.O. Box 70550			
5	Oakland, CA 94612-0550 Telephone: (510) 622-2226			
6	Facsimile: (510) 622-2121			
7	Attorneys for Complainant			
8	BEFORE THE			
9	CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA			
10				
11	In the Matter of the Accusation Against:	Case No. AC-2005-41		
12	OWEN G. FIORE P.O. Box 573	DEFAULT DECISION AND ORDER		
13	Kooskia ID 83539-0573	[Gov. Code §11520]		
14	(formerly 88 Howard Street #1618 San Francisco, CA 94105)			
15	Certified Public Accountant			
16	Certificate No. CPA 8367,			
17	Respondent.			
18		•		
19	FINDINGS O	F FACT		
20	1. On or about August 23, 2005, Compl	lainant Carol Sigmann, in her official		
21	capacity as the Executive Officer of the California Board of Accountancy, Department of			
22	Consumer Affairs, filed Accusation No. AC-2005-41 against Owen G. Fiore, the Respondent			
23	herein, before the California Board of Accountancy.			
24	2. On or about August 13, 1960, the Ca	lifornia Board of Accountancy ("Board")		
25	issued Certified Public Accountant Certificate No. CPA 8367 to Respondent. The Certified			
26	Public Accountant Certificate was regularly renewed in an "inactive" status from August 1, 199			
27	until it expired on August 1, 2002. It was renewed in an "inactive" status on October 25, 2002,			
28	and has remained renewed in an "inactive" status through July 31, 2006			

3.

Department of Justice, served, by Certified and First Class Mail, a copy of Accusation No. AC-2005-41, Statement to Respondent, Notice of Defense, Request for Discovery, and Government Code sections 11507.5, 11507.6, and 11507.7 to Respondent's address of record with the Board, which was 88 Howard Street #1618, San Francisco, CA 94105. On or about September 21, 2005, the documents described above were returned to the California Department of Justice, Office of the Attorney General, by the U.S. Postal Service (USPS) marked "Forward Time Esp Rtn To Send." A copy of the Accusation, the related documents, the Declaration of Service, and the returned envelope is attached as Exhibit A, and the documents are incorporated herein by reference.

On or about September 1, 2005, Mary Ann Reeves, an employee of the

- 4. On or about September 23, 2005, Ms. Reeves served, by Certified and First Class Mail, a copy of Exhibit A, referenced above, to the address indicated by the USPS on the returned package, that is, P.O. Box 573, Kooskia ID 83539-0573. The green Certified Mail card was returned to the California Department of Justice, Office of the Attorney General, by the USPS, with the "Received" block signed by Mary Ann Fiore on September 26, 2005. A copy of the Accusation, the related documents, the Declaration of Service, and the green Certified Mail card is attached as Exhibit B and the documents are incorporated herein by reference.
- 5. In or about early October, 2005, a letter dated October 4, 2005, was received by Deputy Attorney General Jeanne Werner from Respondent, who is presently incarcerated at the Federal correctional facility at Lompoc, California. A copy of the letter was forwarded to the Board's Licensing Division with a request that it be treated as a request for a change of address of record. The new address of record indicated by Respondent is P.O. Box 573, Kooskia ID 83539-0573. Deputy Attorney General Jeanne Werner's response (dated October 13, 2005) to the Respondent's letter was first mailed, and subsequently served, on the Respondent at both his Idaho and Lompoc addresses. DAG Werner's response indicated that the Board would proceed by default if a Notice of Defense was not received within fifteen days of service (served on November 7, signed for on November 9 and 10, 2005) of the letter. Respondent's Letter, DAG Werner's response, and the proof of service documents are attached hereto as Exhibit C and are

incorporated herein by reference.

- 6. No Notice of Defense, nor other response or communication from Respondent has been received.
- 7. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c).
 - 8. Government Code section 11506 states, in pertinent part:
- "(c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing."
- 9. Respondent failed to file a Notice of Defense within 15 days after service upon him of the Accusation, and therefore waived his right to a hearing on the merits of Accusation No. AC-2005-41.
 - 10. California Government Code section 11520 states, in pertinent part:
- "(a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent."
- 11. Pursuant to its authority under Government Code section 11520, the Board finds Respondent is in default. The Board will take action without further hearing and, based on the evidence on file herein, contained in the exhibits hereto and the evidentiary file, finds that the allegations in Accusation No. AC-2005-41 are true, as follows:
- A. On September 28, 2004, in *United States of America v. Owen George Fiore*, Case No. CR 03-0347 VRW, in the U.S. District Court, Northern District of California, Respondent pled guilty to one felony count of violating 26 U.S.C. § 7201 (Attempt to Evade or Defeat Tax) for the calendar year 1999.
- B. Respondent agreed that he had a tax due and owing, that he attempted to evade or defeat an income tax liability, and that his attempt was willful. At the time of his plea, Respondent was an attorney licensed to practice law in the State of California and had been

engaged in the practice of law since 1962. He maintained a certified public accountant license but does not practice. His law practice during 1996, 1997, 1998 and 1999 specialized in the practice of estates and trusts, family business and wealth succession, entity planning including family partnerships, and included a significant practice in tax litigation.

- C. Respondent prepared his 1999 federal income tax return and understated the business receipts from his law practice in the total amount of \$473,978. He also failed to report certain payments from his partner (partial payment for the law practice and client payments due him as a sole proprietor as per the partnership agreement). As a consequence, Respondent reported \$214,828, rather than the correct \$737,422, as his taxable income for 1999, and paid \$65,184, rather than the correct tax due, \$279,604. Respondent paid additional restitution of \$301,623 (having previously paid the Internal Revenue Service \$325,000), for a total of \$626,623 in restitution, which represents the total amount of taxes alleged to have been evaded for the years 1996, 1997, 1998 and 1999.
 - 12. California Business and Professions Code section 5107(j) provides:
 - "(1) Except as provided in paragraph (2), the board shall not renew or reinstate the permit or certificate of any holder who has failed to pay all of the costs ordered under this section.
 - (2) Notwithstanding paragraph (1), the board may, in its discretion, conditionally renew or reinstate for a maximum of one year the permit or certificate of any holder who demonstrates financial hardship and who enters into a formal agreement with the board to reimburse the board within that one-year period for those unpaid costs."
- 13. The Board's records and billing information obtained from the Attorney General's Office reflect that its reasonable costs for investigation and enforcement of this matter are \$4,972.10 as of December 29 , 200 6.

DETERMINATION OF ISSUES

- 1. Based on the foregoing findings of fact, Respondent Owen G. Fiore has subjected his Certified Public Accountant Certificate No. CPA 8367 to discipline.
- 2. A copy of the Accusation, Declarations of Service and related documents are attached.
 - 3. The agency has jurisdiction to adjudicate this case by default.
 - 4. The California Board of Accountancy is authorized to revoke Respondent's

- a. Business & Professions Code Section 5100(a) Conviction of any crime substantially related to the qualifications, functions and duties of a certified public accountant or a public accountant. Respondent pled guilty to one felony count of violating 26 U.S.C. § 7201 (Attempt to Evade or Defeat Tax) for the calendar year 1999 (See paragraph 11.A. above). The felony conviction of income tax evasion is a crime substantially related to the qualifications, functions or duties of a CPA within the meaning of Board Rule 99.
- Business & Professions Code Section 5100(i) Fiscal dishonesty or breach of fiduciary responsibility of any kind. Respondent's income tax evasion constitutes fiscal dishonesty.
- c. Business & Professions Code Section 5100(j) Knowing preparation, publication, or dissemination of false, fraudulent, or materially misleading financial statements, reports, or information. Respondent's preparation and filing of his false federal income tax return constitutes the knowing preparation and/or dissemination of false and/or fraudulent financial information.

ORDER

IT IS SO ORDERED that Certified Public Accountant Certificate No. CPA 8367, heretofore issued to Respondent Owen G. Fiore, is revoked.

Pursuant to Government Code section 11520, subdivision (c), Respondent may serve a written motion requesting that the Decision be vacated and stating the grounds relied on within seven (7) days after service of the Decision on Respondent. The agency in its discretion may vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute.

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This Decision shall become	ome effective on	February 24	, 2006.
It is so ORDERED	January 255	, 2006.	

Board President

FOR THE CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS

Attachments:

Exhibit A: Exhibit B:

Accusation No. AC-2005-41, Related Documents, and Declaration of Service Re-served Accusation No. AC-2005-41, Related Documents, and Declaration of

Service

Exhibit C:

Letter from Respondent and DAG Werner's Response

FD59C316.wpd DOJ docket number:SF2005200183

1 2 3 4 5	BILL LOCKYER, Attorney General of the State of California JEANNE C. WERNER, State Bar No. 93170 Deputy Attorney General California Department of Justice 1515 Clay Street, 21 st Floor ~ P.O. Box 70550 Oakland, CA 94612-0550 Telephone: (510) 622-2226 Facsimile: (510) 622-2121		
6	Attorneys for Complainant		
7 8 9	BEFORE THE CALIFORNIA BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
10			
11	In the Matter of the Accusation Against:	Case No. AC-2005-41	
12		ACCUSATION	
13	OWEN G. FIORE 88 Howard Street #1618 San Francisco, California 94105		
14	Certified Public Accountant Certificate No. CPA 8367,		
15 16	Respondent.		
17			
18 19	Complainant alleges:		
20	PARTIES AND JUI	RISDICTION	
21	1. Complainant Carol Sigmann brings this Accusation under the authority of Section		
22	5100 of the Business and Professions Code, solely in her official capacity as the Executive		
23	Officer of the California Board of Accountancy, Department of Consumer Affairs.		
24	2. On or about August 13, 1960, the California Board of Accountancy issued		
25	Certified Public Accountant Certificate Number CPA 8367 to Owen G. Fiore. The Certificate,		
26	subject to renewal every two years (on August 1 of even-numbered years) pursuant to Code		
27			
28	1. All statutory references are to the Business a indicated.	nd Professions Code unless otherwise	

Section 5070.5, had been renewed, at some time on or before March 1989², in an inactive³ status until its expiration on July 31, 1990. Since that date, the Board's records have reflected the status of the certificate as follows:

- A. Expired (and not valid for practice) from August 1, 1990 through August 21, 1990, then renewed in an "inactive" status from August 22, 1990 through July 31, 1992.
- B. Expired from August 1, 1992 through November 29, 1992, then renewed in an "inactive" status from November 30, 1992 through July 31, 1994.
- C. Expired from August 1, 1994 through August 26, 1994, then renewed in an "inactive" status from August 27, 1994 through July 31, 1996.
- D. Expired from August 1, 1996 through August 18, 1996, then renewed in an "inactive" status from August 19, 1996 through July 31, 1998.
- E. The Certified Public Accountant Certificate was regularly renewed in an "inactive" status from August 1, 1998 until it expired on August 1, 2002. It was renewed in an "inactive" status on October 25, 2002, and has remained renewed in an "inactive" status through July 31, 2006.
- 3. This Accusation is brought before the California Board of Accountancy (Board), Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.
- 4. Section 5100 of the Business and Professions Code provides, in relevant part, that, after notice and hearing the board may revoke, suspend or refuse to renew any permit or certificate granted, or may censure the holder of that permit or certificate, for unprofessional conduct which includes, but is not limited to, one or any combination of the causes specified therein, including:

^{2.} The Board's records were transferred to the DCA's centralized computer system in March 1989 and, as a result, the underlying documentation related to the license history is unavailable prior to that date.

^{3.} The renewal without required continuing education results in a current but "inactive" license, which does not authorize the practice of public accountancy (Board Rule 80).

Conviction of any crime substantially related to the qualifications, functions and duties of a certified public accountant or a public accountant.

- 5100(i) Fiscal dishonesty or breach of fiduciary responsibility of any kind.

 5100(j) Knowing preparation, publication, or dissemination of false, fraudulent, or materially misleading financial statements, reports, or information.
- 5. Under Board Rule 99⁴, a crime or act is substantially related to the qualifications, functions, or duties of a CPA if, to a substantial degree, it evidences present or potential unfitness to perform the functions authorized by the licensee's certificate or permit in a manner consistent with the public health, safety, or welfare.
- 6. Section 5106 provides in pertinent part that a conviction means a plea of guilty...(and) any action which a board is permitted to take following the establishment of a conviction may be taken when the time for appeal has elapsed, or the judgment of conviction has been affirmed on appeal, or when an order granting probation is made suspending the imposition of sentence, irrespective of a subsequent order under the provisions of Section 1203.4 of the Penal Code.
- 7. Pursuant to Code section 118(b), the suspension, expiration, or forfeiture by operation of law of a license issued by the Board shall not during any period within which it may be renewed, restored, reissued or reinstated, deprive the Board of its authority to institute or continue a disciplinary proceeding against the licensee upon any ground provided by law or to enter an order suspending or revoking the license or otherwise taking disciplinary action against the licensee on any such ground. Code section 5070.6 provides that an expired permit may be renewed at any time within five years after its expiration upon compliance with certain requirements.
- 8. Code section 5107 provides for recovery by the Board of all reasonable costs of investigation and prosecution of the case, including, but not limited to, attorney's fees. A

^{4.} Codified at Title 16, California Code of Regulations, section 99.

certified copy of the actual costs, or a good faith estimate of costs signed by the Executive

Officer, constitute prima facie evidence of reasonable costs of investigation and prosecution of
the case.

FOR CAUSES FOR DISCIPLINE

<u>First Cause for Discipline - Conviction of a Crime Substantially Related</u> (Bus. & Prof. Code Section 5100(a))

- 9. Respondent is subject to disciplinary action pursuant to Code section 5100(a) in that, on September 28, 2004, in *United States of America v. Owen George Fiore*, Case No. CR 03-0347 VRW, in the U.S. District Court, Northern District of California, Respondent pled guilty to one felony count of violating 26 U.S.C. § 7201 (Attempt to Evade or Defeat Tax) for the calendar year 1999. Respondent agreed that he had a tax due and owing, that he attempted to evade or defeat an income tax liability, and that his attempt was willful.
- 10. Among the facts which Respondent agreed, in his Plea Agreement, were true are the following:
 - A. He is an attorney licensed to practice law in the State of California and has been engaged in the practice of law since 1962. He maintains a certified public accountant license but does not practice. His law practice during 1996, 1997, 1998 and 1999 specialized in the practice of estates and trusts, family business and wealth succession, entity planning including family partnerships, and included a significant practice in tax litigation.
 - B. He prepared his 1999 federal income tax return and understated the business receipts from his law practice in the total amount of \$473,978. He also failed to report certain payments from his partner (partial payment for the law practice and client payments due him as a sole proprietor as per the partnership agreement). As a consequence, Respondent reported \$214,828, rather than the correct \$737,422, as his taxable income for 1999, and paid \$65,184, rather than the correct tax due, \$279,604.
 - 11. Respondent paid additional restitution of \$301,623 (having previously paid the

Internal Revenue Service \$325,000), for a total of \$626,623 in restitution, which represents the total amount of taxes alleged to have been evaded for the years 1996, 1997, 1998 and 1999.

- 12. On April 12, 2005, Respondent was sentenced to eighteen (18) months in prison, three years of supervised release, and was ordered to pay a \$25,000 fine (in addition to the restitution amount referenced herein, which he had paid prior to sentencing).
- 13. Incorporating by reference the allegations in paragraphs 9 through 12, Respondent's certificate is subject to discipline under Code section 5100(a) in that the felony conviction of income tax evasion is a crime substantially related to the qualifications, functions or duties of a CPA within the meaning of Board Rule 99.

Second Cause for Discipline - Fiscal Dishonesty

(Bus. & Prof. Code Section 5100(i))

14. Incorporating by reference the allegations in paragraphs 9 through 12, Respondent's CPA certificate is subject to discipline under Code section 5100(i) in that Respondent's misconduct constitutes fiscal dishonesty.

Third Cause for Discipline - Knowing Preparation and Publication of False and Fraudulent Financial Statements, Reports, or Information

(Bus. & Prof. Code Section 5100(j))

15. Incorporating by reference the allegations in paragraphs 9 through 12, Respondent's CPA certificate is subject to discipline under Code section 5100(j) in that Respondent's misconduct constitutes the knowing preparation, publication, and/or dissemination of false and fraudulent financial statements, reports or information.

OTHER MATTERS

16. Pursuant to Code section 5107, it is requested that the administrative law judge, as part of the proposed decision in this proceeding, direct Respondent to pay to the Board all reasonable costs of investigation and prosecution in this case, including, but not limited to, attorneys' fees.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the California Board of Accountancy issue a decision:

- 1. Revoking, suspending, or otherwise imposing discipline upon Certified Public Accountant Certificate Number CPA 8367, issued to Owen G. Fiore;
- 2. Ordering Owen G. Fiore to pay the California Board of Accountancy the reasonable costs of the investigation and enforcement of this case, pursuant to Business and Professions Code section 5107;
 - 3. Taking such other and further action as deemed necessary and proper.

DATED: August <u>23</u>, 2005.

CAROL SIGMANN

Executive Officer

California Board of Accountancy Department of Consumer Affairs

State of California Complainant

SF2005200183

Fiore accusation.wpd